

# DEFERRED COMPENSATION PLAN 

ANNUAL REPORT

BOARD OF DEFERRED COMPENSATION ADMINISTRATION 2008

# ELECTED OFFICIALS <br> of the <br> CITY OF LOS ANGELES <br> CALIFORNIA 

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CITY ATTORNEY
LAURA CHICK CONTROLLER

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for the

## CITY OF LOS ANGELES DEFERRED COMPENSATION PLAN

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BOARD OF DEFERRED
    COMPENSATION
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    MARGARET M. WHELAN
    CITY OF LOS ANGELES
CALIFORNIA


ANTONIO R. VILLARAIGOSA MAYOR

May 1, 2009

The Honorable Antonio R. Villaraigosa, Mayor
Honorable Council of the City of Los Angeles

## Deferred Compensation Plan Participants

On behalf of the Board of Deferred Compensation Administration, I am pleased to submit the City of Los Angeles Deferred Compensation Plan Annual Report for 2008. This report provides a review of the Plan, its holdings, and participant activities for the 2008 calendar year.

The past year has been a challenging one for our participants. Unprecedented economic events and the resulting investment market turmoil have caused many participants to re-assess their long-term investing goals and strategies. Our responsibility has been to provide our participants with the resources they need to make sound decisions.

The City's Plan has always placed a strong emphasis on its local, personalized counseling services. Personalized service allows us to talk with our membership about their unique circumstances and concerns, and is particularly important during periods of market volatility. In 2008 the Plan's local operation registered 41,007 personal contacts involving either individual personal/telephonic counseling sessions or as part of group meetings. This type of direct service has helped our participants navigate through this difficult period.

Despite the difficult economic environment and asset declines, membership continued to grow, passing a milestone of over 40,000 total participants. This again is a testament to the resources devoted to our local services. Declining markets present opportunities for new investors to take advantage of relatively cheaper asset prices, and our focus has been on reminding new participants of their long-term interest in joining the Plan.

Our focus is on the future and the opportunities it provides. We continue our work to offer our participants a program which can help them achieve long-term financial success.

Respectfully submitted,

## DEFERRED COMPENSATION PLAN ADMINISTRATIVE STRUCTURE



## ACTIVITIES \& STATISTICS

Participation - As of December 31, 2008, the City's Plan had a total of 40,106 participant accounts, a $3.5 \%$ increase from the previous year. The Plan Administrator recorded 2,314 new enrollments between January $1^{\text {st }}$ and December $31^{\text {st }} 2008$. The total number of contributing participants represents $61 \%$ of the eligible employee population (a breakdown of departmental participation rates is provided as Appendix A to this report). The chart below indicates the steady increase in total enrollment levels from 2001 through 2008 , which represents an increase of $33 \%$.


Plan Assets - Year-end total Plan assets were $\$ 2,279,918,897$, in comparison to $\$ 2,909,282,960$ at year-end 2007 . This represents a $21.6 \%$ year-over-year decrease. The decrease is primarily due to the declining markets.


Asset Allocation - Changes in the Plan's overall asset allocation were a reflection of significant events transpiring throughout the economy and world markets. Assets moved towards Savings/Fixed accounts and bonds as equities faced strong headwinds. An encouraging development was growth in the Plan's Asset Allocation funds, as they offered easy diversification and less volatility than other Plan investments.

## 2008 Plan Assets Breakdown




Net Cash Flows - The charts below indicate changes in net cash flow activity over the past two years. In 2008, the strongest cash flows were to the Plan's Savings/Fixed account products, bond funds and asset allocation funds, with investors seeking more stability and safety as a result of an increase in market volatility.



Loan Program - The City's loan program, introduced in 2004, continues to generate significant participant activity. In 2008, the Plan implemented the opportunity for each participant to have two loans simultaneously. This was done to provide greater flexibility to participants in managing other financial pressures. As a result, the percentage of Plan assets loaned to participants has almost doubled over the past year. However, it is still small relative to the Plan as a whole - $\$ 167.6$ million or $7.4 \%$ of Plan assets (versus $3.9 \%$ at year-end 2007).



Contributions - Despite no increase in contribution limits, salary deferrals rose $2.5 \%$ in 2008 as participants took advantage of being able to purchase investments at a lower cost.

## Salary Deferrals

Rollovers - In 2008, rollover activity increased, with the total dollar amount of funds rolled out, as well as rolled in, surpassing previous records. On a net basis, only $0.14 \%$ of assets were rolled out of the Plan in 2008 , versus $0.18 \%$ in 2007. Many of the funds entering the Plan came from sworn participants in the City's Deferred Retirement Option Plan ("DROP").


Plan Assets by Participant/Balance Levels - The graph below separates Plan assets by the number of participants and account balances. Relative to the prior year, the percentage of participants with less than $\$ 50,000$ increased from $57 \%$ to $61 \%$. Several of the mid-level categories slightly decreased. This indicates a descending average account balance for 2008 reflecting declining market values.


Distributions - The table below breaks down distribution types by election and dollars. The vast majority of participants elect periodic payments. However, full withdrawals comprise the largest segment of total dollars distributed.


Hardships - In 2008, the processing of hardships transitioned from City staff to Great-West. As a likely result of the difficult economic climate, Great-West processed 160 hardship applications in 2008, up from 92 the previous year, a $74 \%$ increase and the largest number since the introduction of the Plan. Of these applications, 138 were approved and 22 were denied. The graph below indicates the number of hardship applications reviewed from 1994 through 2008.

Hardships - 1994-2008


Phone Line/Website Statistics - The following graph demonstrates 2008 participant activity via the primary toll-free line as well as the Plan website. As the graph indicates, participants utilize the website to a much greater extent than the toll free line, and usage is growing.


Local Service Statistics -The following charts indicate total 2008 local participant contact (including phone calls to the local service center and walk-in-person meetings); group meeting attendance; individual counseling sessions; and local office phone calls:


## Group Meeting Attendance:



Individual Counseling Sessions:


## Local Office Phone Calls:



Performance Returns - Altogether, the overall 2008 participant return for all Plan assets was $-32.16 \%$. The following table indicates the performances for calendar year 2008 as well as the three, five and ten year periods:

| SAVINGS ACCOUNTS | Annualized Yield for Quarter |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 12/31/2008 | 9/30/2008 | 6/30/2008 | 3/31/2008 |
| Washington Mutual Liquid Account | 2.68\% | 2.68\% | 2.63\% | \% 4.95\% |
| 1-yr CD | 2.83\% | 3.54\% | 2.15\% | \% $4.16 \%$ |
| 2-yr CD | 2.76\% | 3.73\% | 1.98\% | \% 3.88\% |
| $3-\mathrm{yr}$ CD | 3.10\% | 4.08\% | 2.31\% | \% 3.94\% |
| $4-\mathrm{yr}$ CD | 3.35\% | 4.29\% | 2.65\% | \% 4.06\% |
| $5-\mathrm{yr}$ CD | 3.54\% | 4.43\% | 2.94\% | \% 4.19\% |
| GENERAL ACCOUNT | Annualized Yield for Quarter |  |  |  |
|  | 12/31/2008 | 9/30/2008 | 6/30/2008 | 3008 3 3/31/2008 |
| Hartford General Account (declared "new money" rates only) | 4.35\% | 4.35\% | 4.35\% | \% 4.35\% |
| Stable value account | Average Annualized Returns |  |  |  |
|  | 1 Year | 3 Years | 5 Years 10 | 10 Years/Since Inception |
| Galliard Stable Value Fund | 4.82\% | 4.77\% | 4.56\% | 5.17\% |
| STOCK \& BOND FUNDS | Average Annualized Returns |  |  |  |
|  | 1 Year | 3 Years | 5 Years 10 | 10 Years/Since Inception |
| BONDS |  |  |  |  |
| PIMCO Total Return Fund | 4.82\% | 5.94\% | 5.16\% | 6.24\% |
| Vanguard Total Bond Market Index Fund | 5.19\% | 5.54\% | 4.70\% | 5.49\% |
| BALANCED |  |  |  |  |
| Hartford Advisers HLS | -31.64\% | -6.90\% | -2.13\% | -0.41\% |
| LARGE-CAP STOCKS |  |  |  |  |
| Hartford Stock HLS | -43.13\% | -11.61\% | -4.64\% | -2.99\% |
| Investment Company of America | -34.73\% | -7.10\% | -1.22\% | 1.61\% |
| Growth Fund of America | -39.07\% | -9.14\% | -0.83\% | 3.16\% |
| Vanguard Institutional Index Fund | -36.94\% | -8.32\% | -2.16\% | -1.32\% |
| Hartford Capital Appreciation HLS | -45.59\% | -9.50\% | 0.44\% | 5.41\% |
| MID-CAP STOCKS |  |  |  |  |
| Lazard Mid Cap Institutional | -38.33\% | -11.74\% | -1.32\% | 4.06\% |
| SMALL-CAP STOCKS |  |  |  |  |
| State Street Russell 2000 Index Trust Fund C | -33.75\% | -8.53\% | -1.20\% | 2.53\% |
| INTERNATIONAL STOCKS |  |  |  |  |
| Fidelity Diversified International Fund | -45.21\% | -7.99\% | 1.79\% | 5.34\% |
| DWS EAFE Equity Index Fund-Inst. | -42.46\% | -7.14\% | 1.66\% | 0.48\% |
| PROFILE PORTFOLIOS |  |  |  |  |
| Ultra-Conservative | N/A | N/A | N/A | -1.84\% |
| Conservative | -11.26\% | 0.87\% | 2.77\% | 3.54\% |
| Moderate | -21.91\% | -2.42\% | 1.35\% | 2.41\% |
| Aggressive | -29.85\% | -5.15\% | 0.18\% | 1.45\% |
| Ultra-Aggressive | N/A | N/A | N/A | -33.73\% |


| BENCHMARK INDICES |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: |
| Barclays Capital Aggregate Bond | $\mathbf{5 . 2 4 \%}$ | $5.51 \%$ | $4.65 \%$ | $5.63 \%$ |
| MSCI EAFE | $\mathbf{- 4 3 . 3 8 \%}$ | $-7.35 \%$ | $1.66 \%$ | $0.80 \%$ |
| Russell 2000 | $\mathbf{- 3 3 . 7 9 \%}$ | $-8.29 \%$ | $-0.93 \%$ | $3.02 \%$ |
| Russell 1000 Value | $\mathbf{- 3 6 . 8 5 \%}$ | $-8.32 \%$ | $-0.79 \%$ | $1.36 \%$ |
| Russell 1000 Growth | $\mathbf{- 3 8 . 4 4 \%}$ | $-9.11 \%$ | $-3.42 \%$ | $-4.27 \%$ |
| Standard \& Poor's 500 | $\mathbf{- 3 7 . 0 0 \%}$ | $-8.36 \%$ | $-2.19 \%$ | $-1.38 \%$ |
| Russell MidCap | $\mathbf{- 4 1 . 4 6 \%}$ | $-10.68 \%$ | $-0.71 \%$ | $\mathbf{3 . 1 8 \%}$ |

Budgetary Accounts - The Plan maintains several accounts to fund the costs of administration, both internal and external. Presently, Plan participant accounts are assessed an annual asset based fee of $0.10 \%$, with a fee cap of $\$ 125$ annually for those account balances over $\$ 125,000$. These revenue sources reimburse the Plan's contractual obligations to the Plan Administrator as well as address the City's internal costs. A reserve is maintained to guard against fluctuations of Plan assets. The following is a summary of Plan revenue/expenses as well as the status of the current surplus.

| DEFERRED COMPENSATION PLAN YEARLY BUDGET REVIEW |  |  |
| :---: | :---: | :---: |
| ADMINISTRATIVE AND OPERATING EXPENSES |  |  |
| YEAR ENDING 12/31/08 |  |  |
|  |  |  |
| STARTING BALANCE |  |  |
| Payroll Fee Trust Fund Ending Balance - 12/31/07 | \$ | 292,827 |
| Administrative Fee Reserve Fund Balance - 12/31/07 | \$ | 3,542,891 |
| Total | \$ | 3,835,718 |
| REVENUES/FEES |  |  |
| Interest Earnings on Payroll Fee Trust Fund | \$ | 13,031 |
| Administrative Fee Reserve Fund Deposits | \$ | 627,346 |
| Interest Earnings on Administrative Fee Reserve Fund | \$ | 166,990 |
| Total Revenue/Fees | \$ | 807,367 |
| STARTING BALANCE + REVENUE/FEES | \$ | 4,643,085 |
|  | EXPENDITURES |  |
| Personnel Department Reimbursements | \$ | $(208,070)$ |
| City Attorney Reimbursements | \$ | $(96,613)$ |
| DWP Reimbursements | \$ |  |
| Consulting Costs | \$ | $(103,341)$ |
| 2130 Travel/Training/Education | \$ | $(36,327)$ |
| 4160 Governmental Meetings | \$ |  |
| 6010 Office and Administrative | \$ | $(2,146)$ |
| 7300 Office Furniture \& Equipment | \$ |  |
| GWRS Quarterly Fees - Asset Allocation Fund Management | \$ | $(24,000)$ |
| TOTAL EXPENDITURES | \$ | $(470,496)$ |
| Actual Payroll Fee Trust Fund Ending Balance (12/31/08) | \$ | 164,372 |
| Actual Administrative Fee Reserve Fund Ending Balance (12/31/08) | \$ | 3,582,738 |
| ACTUAL TOTAL BALANCE AS OF 12/31/08 | \$ | 4,172,589 |
|  |  |  |
| ENCUMBRANCES/LIABILITIES |  |  |
| Reimbursements: (Personnel: 3 Mos. Ending 9/30/08) | \$ | $(158,770)$ |
| Reimbursements: (City Attorney: 3 Mos. Ending 9/30/08) | \$ | $(25,286)$ |
| Reimbursements: (DWP: 3 Mos. Ending 9/30/08) | \$ | $(2,795)$ |
| Reimbursements: (Personnel: 3 Mos. Ending 12/31/08) | \$ | $(154,904)$ |
| Reimbursements: (City Attorney: 3 Mos. Ending 12/31/08) | \$ | $(19,880)$ |
| Reimbursements: (DWP: 3 Mos. Ending 12/31/08) | \$ | $(2,795)$ |
| TOTAL LIABILITIES | \$ | $(364,430)$ |
|  |  |  |
| ASSETS LESS EXPENDITURES/LIABILITIES | \$ | 3,808,159 |

## Conclusion

The Plan is a unique and valued resource for City employees - not only can they promote their long-term financial security and future retirement, they can also use their accounts to manage economic difficulties during their working years through the loan program. We encourage our participants to utilize their accounts in ways that make sense for the specific circumstances of their lives.

Appendix A

| CONTRIBUTION RATES BY DEPARTMENT CODE - 2008 |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Department Name | $\begin{aligned} & \text { Eligible } \\ & \text { 1/08 } \end{aligned}$ | $\begin{gathered} \text { Contrib. } \\ \text { 1/08 } \end{gathered}$ | Previous <br> \% Contrib. | Current <br> Eligible <br> 1/09 | Current <br> Contrib. <br> 1/09 | Current \% Contrib. | \% Difference | Difference |
| AIRPORTS | 3,321 | 1,611 | 48.5\% | 3,402 | 1,643 | 48.3\% | 1.41\% | 109 |
| ANIMAL SERVICES | 367 | 140 | 38.1\% | 365 | 139 | 38.1\% | (5.58\%) | (3) |
| AGING | 52 | 43 | 82.7\% | 45 | 36 | 80.0\% | 9.62\% | 5 |
| BUILDING \& SAFETY | 975 | 489 | 50.2\% | 961 | 494 | 51.4\% | (1.04\%) | 18 |
| CAO | 124 | 88 | 71.0\% | 126 | 91 | 72.2\% | (0.93\%) | 1 |
| CITY ATTORNEY | 968 | 590 | 61.0\% | 986 | 587 | 59.5\% | 1.92\% | 15 |
| CITY CLERK | 164 | 108 | 65.9\% | 165 | 75 | 45.5\% | (1.01\%) | (3) |
| CDD | 298 | 159 | 53.4\% | 276 | 147 | 53.3\% | 4.14\% | 2 |
| COLISEUM | 33 | 19 | 57.6\% | 30 | 13 | 43.3\% | 4.45\% | 2 |
| COMMISSION-CHILD \& YOUTH | 15 | 7 | 46.7\% | 16 | 9 | 56.3\% | (20.00\%) | 1 |
| COMMISSION-HUMAN RELATIONS | 16 | 9 | 56.3\% | 10 | 4 | 40.0\% | 2.92\% | 1 |
| COMMISSION-STATUS OF WOMEN | 12 | 6 | 50.0\% | 2 | 1 | 50.0\% | 0.00\% | 1 |
| CONTROLLER | 177 | 132 | 74.6\% | 183 | 135 | 73.8\% | (3.14\%) | (4) |
| CONVENTION CENTER | 156 | 87 | 55.8\% | 152 | 80 | 52.6\% | (2.51\%) | (1) |
| COUNCIL | 358 | 102 | 28.5\% | 359 | 109 | 30.4\% | 2.23\% | 8 |
| CULTURAL AFFAIRS | 69 | 35 | 50.7\% | 62 | 31 | 50.0\% | 2.29\% | 4 |
| DEPT ON DISABILITY | 19 | 11 | 57.9\% | 18 | 12 | 66.7\% | (4.01\%) | (2) |
| DWP | 8,154 | 5,135 | 63.0\% | 8,860 | 5,522 | 62.3\% | 1.24\% | 257 |
| EL PBLO LA HIST MNT AUT | 18 | 8 | 44.4\% | 17 | 9 | 52.9\% | (16.67\%) | (3) |
| EMERGENCY PREPAREDESS DEPT | 24 | 15 | 62.5\% | 27 | 17 | 63.0\% | (8.09\%) | 3 |
| EMPLOYEE RELATIONS | 3 | 1 | 33.3\% | 3 | 1 | 33.3\% | 0.00\% | 0 |
| ENVIRONMENTAL AFFAIRS | 32 | 19 | 59.4\% | 28 | 18 | 64.3\% | (6.25\%) | (2) |
| FIRE - FIREFIGHTERS | 3,705 | 3,047 | 82.2\% | 3,719 | 3,111 | 83.7\% | 0.20\% | 68 |
| FIRE CIVILIAN | 369 | 210 | 56.9\% | 364 | 203 | 55.8\% | 0.77\% | 18 |
| GENERAL SERVICES | 2,343 | 1,016 | 43.4\% | 2,248 | 972 | 43.2\% | 1.95\% | 75 |
| HARBOR | 826 | 436 | 52.8\% | 969 | 541 | 55.8\% | 3.44\% | 62 |
| HOUSING | 530 | 294 | 55.5\% | 525 | 288 | 54.9\% | 1.36\% | 31 |
| ITA | 740 | 522 | 70.5\% | 726 | 512 | 70.5\% | 0.35\% | 11 |
| LACERS | 128 | 94 | 73.4\% | 130 | 94 | 72.3\% | 3.35\% | 12 |
| LIBRARY | 828 | 373 | 45.0\% | 830 | 380 | 45.8\% | 0.91\% | 15 |
| MAYOR | 169 | 38 | 22.5\% | 174 | 33 | 19.0\% | 3.40\% | 13 |
| NEIGHBORHOOD EMPOWERMENT | 45 | 30 | 66.7\% | 42 | 32 | 76.2\% | 2.38\% | 3 |
| PENSIONS | 101 | 63 | 62.4\% | 104 | 63 | 60.6\% | (3.58\%) | 1 |
| PERSONNEL C S 1 | 495 | 333 | 67.3\% | 475 | 311 | 65.5\% | 3.03\% | 15 |
| PLANNING | 290 | 185 | 63.8\% | 301 | 186 | 61.8\% | 2.76\% | 8 |
| POLICE OFFICERS | 9,608 | 7,524 | 78.3\% | 9,844 | 7,707 | 78.3\% | 1.99\% | 329 |
| POLICE CIVILIAN | 3,270 | 1,922 | 58.8\% | 3,192 | 1,853 | 58.1\% | 2.53\% | 90 |
| PUBLIC WORKS | 5,835 | 2,892 | 49.6\% | 5,693 | 2,843 | 49.9\% | 1.88\% | 152 |
| RECREATION \& PARKS | 1,976 | 748 | 37.9\% | 1,881 | 746 | 39.7\% | 6.73\% | 115 |
| TRANSPORTATION | 1,593 | 861 | 54.0\% | 1,595 | 817 | 51.2\% | 2.02\% | 14 |
| TREASURER | 386 | 255 | 66.1\% | 403 | 252 | 62.5\% | 0.79\% | 5 |
| LOS ANGELES ZOO | 232 | 106 | 45.7\% | 217 | 91 | 41.9\% | 4.66\% | 10 |
| TOTALS---> | 48,856 | 29,774 | 60.9\% | 49,525 | 30,208 | 61.0\% | 1.71\% | 1,456 |

